Economic Development Queensland



Infrastructure Funding Framework

July 2014, version 2





The Department of State Development, Infrastructure and Planning leads a coordinated Queensland Government approach to planning, infrastructure and development across the state.

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Economic Development Queensland Infrastructure Charges

In accordance with sections 10 and 115 of the *Economic Development Act 2012*, the MEDQ may fix charges and other terms for the provision of infrastructure in priority development areas (PDA).

The aim of the Infrastructure Funding Framework is to establish a funding framework that:

- encourages development;
- maintains affordability for the end consumer, community, State and Council;
- ensures new development in the PDAs fairly contributes towards the cost of providing the infrastructure required to service the PDAs; and
- provides landowners with certainty about future infrastructure charges.

Appendix 1 sets out the infrastructure charging framework for each PDA.

Appendix 2 is the infrastructure charging framework currently adopted for Brisbane PDAs.

Appendix 3 is the approved infrastructure charging framework for the greenfield PDAs of Caloundra South, Ripley Valley, Greater Flagstone and Yarrabilba. These charges will apply in the absence of an infrastructure agreement or conditions of approval.

The Infrastructure Funding Framework should be read in conjunction with:

- the interim land use plan or development scheme and in particular the infrastructure plan, for the PDA
- the IFFCOA (for greenfield PDAs only)
- any applicable ICOP for the PDA.

Appendix 1 - Infrastructure Charges in Priority Development Areas

PDA	Basis for charge within PDA
Bowen Hills, Brisbane	Infrastructure framework (for current charges – refer Appendix 2)
Northshore Hamilton, Brisbane	Infrastructure framework (for current charges – refer Appendix 2)
Fitzgibbon, Brisbane	Infrastructure framework (for current charges – refer Appendix 2)
Woolloongabba, Brisbane	An infrastructure charges schedule to be prepared.
Oonoonba, Townsville	Based on Council's applicable infrastructure charging document for the area.
Clinton, Gladstone	Based on Council's applicable infrastructure charging document for the area.
Andergrove, Mackay	Based on Council's applicable infrastructure charging document for the area.
Roma, Maranoa	Based on Council's applicable infrastructure charging document for the area.
Blackwater and Blackwater East Central Highlands	Based on Council's applicable infrastructure charging document for the area.
Moranbah, Isaac	Based on Council's applicable infrastructure charging document for the area.
Tannum Sands, Gladstone	Based on Council's applicable infrastructure charging document for the area.
Central Queensland University, Rockhampton	Based on Council's applicable infrastructure charging document for the area.
Toolooa, Gladstone	Based on Council's applicable infrastructure charging document for the area.
Greenfield PDA's: Yarrabilba, Greater Flagstone, Ripley Valley and Caloundra South.	 Infrastructure framework approved (including value capture and a special infrastructure levy).
	Refer to Appendix 3 for charges
Parklands and Southport, Gold Coast	Based on Council's applicable infrastructure charging document for the area
Toondah Harbour, Redlands	Based on Council's applicable infrastructure charging document for the area
Weinam Creek, Redlands	Based on Council's applicable infrastructure charging document for the area
Maroochydore City Centre, Sunshine Coast	Based on Council's applicable infrastructure charging document for the area
Townsville City Waterfront PDA	Based on Council's applicable infrastructure charging document for the area

Appendix 2 - Infrastructure Charging Framework for Bowen Hills, Northshore Hamilton and Fitzgibbon Priority Development Areas

EDQ Infrastructure and Value uplift charges

General infrastructure charge

(applies to total GFA)

Bowen Hills and Northshore Hamilton			
Posidontial (per dwelling unit)	Small ^{1.}	Medium ^{1.}	Large ^{1.}
Residential (per dwelling unit)	\$12,944	\$18,069	\$29,910
Retail (per 100m ² GFA)	\$15,505		
Commercial (per 100m ² GFA)	\$15,505		
Industry (heavy)	\$74 per m ² of GFA plus \$11 per impervious m ² for stormwater		
Industry (other than heavy)	\$53 per m ² of GFA plus \$11 per impervious m for stormwater		

Notes:

Fitzgibbon Chase				
Dwelling Type	Detached Dwelling Unit			
Dwelling Type	Dwelling	Small ^{1.}	Medium ^{1.}	Large ^{1.}
Infrastructure charges	\$19,003	\$8,667	\$12,088	\$19,898

Notes

1. Small < $60m^2$ GFA, Medium = $60m^2$ GFA to $100m^2$ GFA, Large > $100m^2$ GFA

^{1.} Small < 60m^2 GFA, Medium = 60m^2 GFA to 100m^2 GFA, Large > 100m^2 GFA

Value uplift component*

(applies only to GFA exceeding City Plan¹)

Bowen Hills and Northshore Hamilton			
Peridential (per everage dwelling unit)	Small ^{2.}	Medium ^{2.}	Large ^{2.}
Residential (per average dwelling unit)	\$12,451	\$18,678	\$33,204
Retail (per 100m ² GFA)	\$23,435		
Commercial (per 100m ² GFA)	\$23,435		

Notes:

- 1. Subject to transitional provisions and crediting arrangements
- 2. Small < 60m² GFA, Medium = 60m² GFA to 100m² GFA, Large > 100m² GFA

^{*} Note – Credit is available up to 50% of the charge for achieving specified affordable housing and/or ecologically sustainable development (ESD) outcomes. Further information is available if required.

Infrastructure and value uplift charges

Scenarios for Bowen Hills and Northshore Hamilton projects

Scenario 1

The plot ratio of the project does not exceed City Plan, or exceeds City Plan but the transitional provisions apply.

Development '	Туре	
Dwelling - Small (<60m ² GFA)	General Infrastructure charge ¹	\$12,944
	Value Uplift charge²	\$0
	General Infrastructure charge ¹	\$18,069
m ² GFA)	Value Uplift charge ²	\$0
Dwelling - Large (>100 m ² GFA)	General Infrastructure charge ¹	\$29,910
	Value Uplift charge ²	\$0
Retail (per 100 m ² GFA)	General Infrastructure charge ¹	\$15,505
	Value Uplift charge ²	\$0
Commercial (per 100 m ² GFA)	General Infrastructure charge ¹	\$15,505
	Value Uplift charge ²	\$0

Notes:

- 1. Applies to all GFA or dwellings in the project.
- 2. Applies to only the GFA or dwellings in excess of City Plan plot ratio or yield. This charge is in addition to the general infrastructure charge.

Scenario 2

The plot ratio of the project exceeds City Plan and the affordable housing and sustainable development measures are not provided meaning that **no credit applies** to these components of the value uplift charge.

Development Type		
Dwelling - Small (<60m ² GFA)	General Infrastructure charge ¹	\$12,944
	Value Uplift charge ²	\$12,451
Dwelling - Medium (60m² to 100	General Infrastructure charge ¹	\$18,069
m ² GFA)	Value Uplift charge ²	\$18,678
Dwelling - Large (>100 m ² GFA)	General Infrastructure charge ¹	\$29,910
	Value Uplift charge ²	\$33,204
Retail (per 100 m ² GFA)	General Infrastructure charge ¹	\$15,505
	Value Uplift charge ²	\$23,435

Commercial (per 100 m ² GFA)	General Infrastructure charge ¹	\$15,505
	Value Uplift charge ²	\$23,435

	Value Uplift charge ²	\$11,718
(per 100	General Infrastructure charge ¹	\$15,505
	Value Uplift charge ²	\$11,718

Scenario 3

The plot ratio of the project exceeds City Plan and the affordable housing and sustainable development measures are provided meaning that **a full credit applies** to these components of the value uplift charge.

Development [*]	Development Type			
Dwelling - Small (<60m²GFA)	General Infrastructure charge ¹	\$12,944		
	Value Uplift charge ²	\$6,226		
Dwelling - Medium (60m² to 100 m²GFA)	General Infrastructure charge ¹	\$18,069		
m GFA)	Value Uplift charge ²	\$9,340		
Dwelling - Large (>100 m²GFA)	General Infrastructure charge ¹	\$29,910		
	Value Uplift charge ²	\$16,602		
Retail (per 100 m²GFA)	General Infrastructure charge ¹	\$15,505		

Appendix 3 - Approved Infrastructure Charging Framework for greenfield Priority Development Areas

EDQ Infrastructure Charges 2013/2014

Charges apply in the absence of any infrastructure agreement or conditions of approval.

Local Charge

Reconfiguring a Lot

The Local Charge and Value Capture Charges for those PDA development applications for the reconfiguration of a lot where the application is not accompanied with an MCU application or Plan of Development are as follows:

For all PDAs		
	Local Charge	Value Capture Charge
Greater Flagstone and Yarrabilba	\$29,554 per lot	\$8,329 per lot1
Ripley Valley	\$30,090 per lot	N/A
Caloundra South	\$29,553 per lot	N/A

1. Where applicable, refer to the Value Capture Charge at page 16

Reconfiguring a Lot with a POD and/or Material Change of Use

The Local Charge for those PDA development applications for the reconfiguration of a lot with a Plan of Development and/or a material change of use, is as follows:

RESIDENTIAL USE – HOUSE

Greater Flagstone and Yarrabilba	
Residential (per lot)	
Municipal Charge	\$21,006
State Charge	\$1,295
Implementation Charge	\$1,665
Sub-regional Charge	\$5,588
Total	\$29,554
Catalyst Infrastructure Charge ¹	
Per residential lot:	
Greater Flagstone PDA	\$5,374

^{1.} This charge is a component of the Municipal Charge.

Ripley Valley	
Residential (per lot)	
Municipal Charge	\$19,965
State Charge	\$2,065
Implementation Charge	\$1,110
Sub-regional Charge	\$6,951
Total	\$30,091
Catalyst Infrastructure Charge ¹	
Per residential lot	\$5,374

^{1.} This charge is a component of the Municipal Charge.

Caloundra South	
Residential (per lot)	
Municipal Charge	\$19,116
State Charge	\$2,309
Implementation Charge	\$1,680
Sub-regional Charge	\$6,448
Total	\$29,553

Local Charge - Staged payment

For residential uses (other than a house) and non-residential uses, the Local Charge is paid in two parts:

Part A, the initial charge, recognises that the number and size of the dwelling units (for residential uses) or gross floor area (for non-residential uses) may not be known at the plan sealing stage.

Part B, is a subsequent payment where further detail regarding the size of the dwelling units and gross floor area is known.

Where a Part B payment is made, a credit will be given for the Part A payment previously made. The credit will be indexed to the date the Part B payment is made.

RESIDENTIAL USE - OTHER THAN A HOUSE

Greater Flagstone and Yarrabilba				
PART A CHARGE				
Residential (per lot)				
Municipal Charge		\$21,006		
State Charge		\$1,295		
Implementation Charge		\$1,665		
Sub-regional Charge		\$5,588		
Total		\$29,554		
PART B CHARGE				
Residential (per dwelling unit)	Small ¹	Medium ¹	Large ¹	
Municipal Charge	\$13,658	\$17,426	\$21,006	
State Charge	\$842	\$1,074	\$1,295	
Implementation Charge	\$1,082	\$1,380	\$1,665	
Sub-regional Charge	\$3,224	\$4,299	\$5,588	
Total	\$18,806	\$24,179	\$29,554	
Catalyst Infrastructure Charge ²				
Per residential lot/dwelling: Greater Flagstone PDA		\$5,374		

Notes

- 1. Small < 60sqm GFA, Medium = 60sqm to 100sqm GFA, Large > 100sqm GFA
- 2. This charge is a component of the Municipal Charge.

Ripley Valley				
PART A CHARGE				
Residential (per lot)				
Municipal Charge		\$19,965	j	
State Charge		\$2,065		
Implementation Charge		\$1,110		
Sub-regional Charge		\$6,951		
Total		\$30,091		
PART B CHARGE				
Residential (per dwelling unit)	Small ¹	Medium ¹	Large ¹	
Municipal Charge	\$12,835	16,400	\$19,965	
State Charge	\$1,328	\$1,696	\$2,065	
Implementation Charge	\$714	\$911	\$1,110	
Sub-regional Charge	\$4,468	\$5,710	\$6,951	
Total	\$19,345	\$24,717	\$30,091	
Catalyst Infrastructure Charge ²				
Per residential lot/dwelling		\$5,374		

Notes:

Small < 60sqm GFA, Medium = 60sqm to 100sqm GFA, Large > 100sqm GFA
 This charge is a component of the Municipal Charge.

Caloundra South				
PART A CHARGE				
Residential (per dwelling/lot)				
Municipal Charge		\$19,116	6	
State Charge		\$2,309		
Implementation Charge		\$1,680		
Sub-regional Charge		\$6,448		
Total		\$29,553		
PART B CHARGE	PART B CHARGE			
Residential (per dwelling unit)	Small ¹	Medium ¹	Large ¹	
Municipal Charge	\$11,558	\$15,114	\$19,116	
State Charge	\$1,396	\$1,826	\$2,309	
Implementation Charge	\$1,017	\$1,330	\$1,680	
Sub-regional Charge	\$4,836	\$5,910	\$6,448	
Total	\$18,807	\$24,180	\$29,553	

Notes:

^{1.} Small < 60sqm GFA, Medium = 60sqm to 100sqm GFA, Large> 100sqm GFA

Non-residential Municipal Charges for all gre	enfield PDAs		
Land Use Category	Part A Charge (per lot)	Part B Charge (per sqm of GFA)	
Retail			
Bulk Landscape Supplies	\$5,281	\$150	
Fast Food Premises	\$5,281	\$193	
Food Premises	\$5,281	\$193	
Garden Centre	\$5,281	\$150	
Market	\$nil	\$nil	
Outdoor sales	\$5,281	\$150	
Service Station	\$5,281	\$193	
Shop	\$5,281	\$193	
Shopping Centre	\$26,404	\$193	
Showroom	\$5,281	\$150	
Commercial			
Business	\$5,281	\$150	
Car Park	To be determined by EDQ at the time of assessment		
Health Care Services	\$5,281	\$150	
Sales Office – on a residential lot	As per "Residential use	es – other than a house"	
Industrial (excluding Greater Flagstone (Nort	h Maclean))		
Extractive Industry/High Impact, Noxious and Hazardous industry	To be determined by asses	y EDQ at the time of sment	
Low Impact and Medium Impact Industry	\$5,281	\$54	
Research and Technology	\$5,281	\$54	
Service Industry	\$5,281	\$193	
Warehouse	\$5,281	\$54	
Rural			
Agriculture	\$nil	\$nil	
Agricultural Supply Store	\$5,281	\$54	
Animal Keeping and Husbandry	To be determined by EDQ at the time of assessment		
Intensive Animal Industry	\$5,281	\$22	
•			

\$5,281

\$22

Intensive Horticulture

Land Use Category	Part A Charge (per lot)	Part B Charge (per sqm of GFA)		
Retail				
Wholesale Nursery	\$5,281	\$22		
Service, Community and Other Uses				
Cemetery	\$nil	\$nil		
Child Care Centre	\$5,281	\$150		
Community Facility	\$5,281	\$75		
Crematorium		by EDQ at the time of ssment		
Educational Establishment	\$26,404	\$150		
Emergency Services	\$5,281	\$150		
Funeral Parlour	\$5,281	\$75		
Hospital	\$26,404	\$150		
Place of Assembly	\$5,281	\$75		
Telecommunications Facility	\$nil	\$nil		
Jtility installation	\$nil	\$nil		
/eterinary Hospital	\$5,281	\$150		
Sport, Recreation and Entertainment				
ndoor Entertainment	\$10,562	\$215		
ndoor Sport and Recreation	\$10,562	\$215		
Outdoor Sport and Recreation		To be determined by EDQ at the time of assessment		
Park	\$	\$nil		
Tourism				
Fourist Attraction		To be determined by EDQ at the time of assessment		
Tourist Park		To be determined by EDQ at the time of assessment		
Jndefined Uses		To be determined by EDQ at the time of assessment		
Greater Flagstone (North Maclean)				
All uses in the Industrial Use category	\$5,281	\$118		

Non Residential Sub-Regional Charge for all greenfield PDAs			
PDA	Part A Charge (per lot)	Part B Charge ¹ (Calculated as a percentage of the Part B Charge for Non-residential Municipal Charges for the applicable Land Use as set out above) (per sqm of GFA)	
Ripley Valley	\$2,112	25.7% ¹	
Greater Flagstone (excluding North Maclean) and Yarrabilba	\$2,112	24.4% ¹	
Greater Flagstone (North Maclean) All uses in the Industrial Use category	\$4,225	\$54	
Caloundra South	\$2,112	27.3% ¹	

Value Capture Charge¹

Greater Flagstone and Yarrabilba				
Residential Use - House				
Residential (per dwelling lot)	\$8,329			
Residential Uses – Other than a house				
Part A Charge	\$8,329			
Part B Charge	Small ²	Med	ium²	Large ²
Residential (per dwelling unit)	\$4,836	\$7,	254	\$8,329
Non-residential Uses	Part A Cha (per lot)			t B Charge r sqm GFA)
All uses in the Retail Use category	\$2,112 \$32		\$32	
All uses in the Commercial Use category	\$2,112 \$32		\$32	
All uses in the Industrial Use category	\$2,112 \$22		\$22	
All uses in the Rural Use category	To be determined by EDQ at the time of assessment			
All uses in the Services, Community and Other Uses category	To be determined by EDQ at the time of assessment		at the time of	
All uses in the Sport, Recreation and Entertainment Use category	To be determined by EDQ at the time of assessment		at the time of	
All uses in the Tourism Use category	To be determined by EDQ at the time of assessment			
Undefined Uses	To be deterr		y EDQ a sment	at the time of

The Value Capture Charge only applies to land outside the urban footprint as shown in the South East Queensland Regional Plan 2009 - 2031
 Small < 60m²GFA, Medium = 60m² GFA to 100m² GFA, Large > 100m² GFA

Special Infrastructure Levy²

PDA	Column 1 Levy (per annum) Residential Uses	Column 2 Levy (per annum) Non- Residential Uses ³
Ripley Valley ¹	\$108 per lot	7.5%
Greater Flagstone and Yarrabilba	\$218 per lot	34%
Caloundra South	\$425 per lot	43%

Notes:

- 1. Maximum charge if required
- 2. For a period of 30 years from the creation of a new lot pursuant to a PDA development approval.
- 3. Calculated as follows: Site Value (as defined by the *Land Valuation Act 2010*) x Local Government's "cents in the \$ per annum" adopted for the general rate by the Local Government x the percentage in column 2

Appendix 4 – Timing for payment of Infrastructure Charges and Indexation

Timing for payment of Infrastructure Charges

Unless a PDA condition provides to the contrary, for the following types of PDA development approvals the timing for the payment of infrastructure charges is as follows:

Material Change of use	The earlier of the following:
	Prior to the endorsement of a building format plan;
	2. Prior to the commencement of use.
Material Change of use (with a Plan of Development)	The earlier of the following:
,	Prior to the endorsement of the detailed design drawings against the approved Plan of Development;
	2. Prior to the endorsement of a building format plan;
	3. Prior to the commencement of use.
Reconfiguration of a lot	Prior to the endorsement of the plan of subdivision
Reconfiguration of a lot (with a Plan of Development)	The earlier of the following:
	Prior to the endorsement of the detailed design drawings against the approved Plan of Development;
	2. Prior to the endorsement of the plan of subdivision.

Indexation and Updating of Charges and the Special Infrastructure Levy

The infrastructure charges for greenfield and Brisbane PDAs will be indexed annually on the 1st of July in accordance with the following formula:

$$A x (1 + B)$$

Where:

- A is the infrastructure charge immediately prior to the calculation (ie the infrastructure charge for the previous financial year)
- B is the annual rate of the 3 year rolling average of the Queensland Roads and Bridges Construction Index (Index No 3101 as published by the Australian Bureau of Statistics)(expressed as a percentage to four (4) decimal places) calculated from that March which is three (3) years prior to the first March in the current financial year, to the first March in the current financial year.

$$B = (1 + x)^{1/n} - 1$$

Where:

n= 3 years

x = [(first March in the current financial year - March which is three (3) years prior to the first March in the current financial year)/ March which is three (3) years prior to the first March in the current financial year]

Below is an example of how to calculate indexation (B) for an adjustment on 1 July 2013:

March 2013 index is 104.1

March 2010 index is 96.4

So, x = [(104.1 - 96.4)/96.4] = 7.9876%

Therefore the annual rate of the 3 year rolling average is:

 $B = (1 + 7.9876\%)^{1/3} - 1$

B = 2.5946%

For the remaining PDAs, those infrastructure charges will be indexed in accordance with the local government's adopted infrastructure charges resolution.

An infrastructure charge conditioned in a PDA development approval will be increased in accordance with the applicable rates as at the date of payment.

The special infrastructure levy will also be indexed in accordance with the formula.

Indexation of Land Values

The land values identified in the relevant ICOP will be indexed annually on the 1st of July using the same formula for the indexation of infrastructure charges.

The land value will be independently reviewed and updated at every charging and offsetting review.

Review of Charges and Offsets

To ensure the charging and offset frameworks for the greenfield PDAs remain relevant, the infrastructure charges will be initially reviewed by the MEDQ by December 2014, and subsequently every 5 years.

Understanding that the delivery of affordable land to the market is a key outcome, the aim of the review is to ensure that the charges still cover construction costs for the sub regional infrastructure as identified in this document. It is understood that some key infrastructure networks may vary to provide better efficiency in infrastructure delivery. However, it is anticipated that the overall scope of the network will not increase and charges may increase only due to construction cost increases.

Contact Us

Visit our website at: www.edq.qld.gov.au

Write to us at:

Economic Development Queensland GPO Box 2202

Brisbane QLD 4001

Telephone us: 1300 130 215 Fax us: (07) 302 44199

